

CR-102 (June 2024) (Implements RCW 34.05.320) Do **NOT** use for expedited rule making

PROPOSED RULE MAKING

OFFICE OF THE CODE REVISER STATE OF WASHINGTON FIL FD

CODE REVISER USE ONLY

DATE: November 20, 2024

TIME: 8:57 AM

WSR 24-23-100

Agency: Washington	State Depart	ment of Children, Youth, an	d Families (DCYF)					
□ Supplemental Notice to WSR								
□ Continuance of WSR								
□ Preproposal State	ment of Inqu	uiry was filed as WSR 24-0	<u>08-010</u> ; or					
□ Expedited Rule Ma	kingPropo	sed notice was filed as W	/SR; or					
☐ Proposal is exemp	t under RC\	N 34.05.310(4) or 34.05.33	0(1); or					
□ Proposal is exempt under RCW								
The Licensing Division • WAC 110-301	is amending -0331 Prohib	ited behavior, discipline, an	oject) d physical removal of children. d physical removal of children.					
Hearing location(s):								
Date:	Time:	Location: (be specific)	Comment:					
December 24, 2024	N/A	Telephonic	Comments can be made by calling (360) 972-5385 and leaving a voicemail that includes the comment, emailing Rules Coordinator, or mailing comments DCYFs physical mailing address. All comments must be received by the date and time listed below.					
Date of intended adoption: December 25, 2024 (Note: This is NOT the effective date)								
Submit written comments to:			Assistance for persons with disabilities:					
Name DCYF Rules Co	oordinator		Contact DCYF Rules Coordinator					
Address			Phone (360) 522-3691					
Email dcyf.rulescoordi	inator@dcyf.	wa.gov	Fax					
Fax			TTY					
Other https://dcyf.wa.gmaking/participate/onli	ne	•	Email dcyf.rulescoordinator@dcyf.wa.gov					
		ember 4, 2024, 8:00 AM	Other					
By (date and time)			By (date) December 20, 2024					
Purpose of the propo	sal and its a	anticipated effects, includ	ing any changes in existing rules:					

DCYF is refiling the following proposed draft rules in WSR 24-22-108 as additional changes are being made in:

- WACs 110-301-0331, and WAC 110-302-0331: Informing providers how to prevent harm to children.
- WAC 110-301-0331, and WAC 110-302-0331: Mirror section 1 proposed language to match WAC 110-300-0331

The substantial changes being made from the recently filed proposed rules in WSR 24-22-108 include revising section 1 to state a "provider is prohibited from using the following behaviors" instead of "must take steps to prevent, and once aware of, must not tolerate"

Reasons supporting proposal:

For WACs 110-301-0331, and 110-302-0331: The language of the WACs do not clearly forbid child care providers from harming children. This rule requires an immediate and permanent change to the WAC chapters to protect children from harm.

Statutory authority for adoption: Chapter 42.56 RCW, RCW 43.215.070, RCW 43.215.201, RCW 43.216.055, RCW 43.216.065 and RCW 43.216.742.

Statute being implemented: Chapter 42.56 RCW, RCW 43.215.070, RCW 43.215.201, RCW 43.216.055,

Is rule necessary	y because of a:							
Federal La	☐ Yes ⊠ No							
Federal Co	☐ Yes ⊠ No							
State Cour	□ Yes ⊠ No							
If yes, CITATION	If yes, CITATION:							
Agency commer matters: N/A	Agency comments or recommendations, if any, as to statutory language, implementation, enforcement, and fiscal matters: N/A							
Name of proponent: (person or organization) DCYF Type of proponent: □ Private. □ Public. ☒ Governmental.								
Name of agency	personnel responsib	ole for:						
	Name	Office Location	Phone					
Drafting	Ann Radcliffe		253-341-2325					
Implementation	DCYF	Statewide						
Enforcement	DCYF	Statewide						
Is a school distri	ict fiscal impact state	ement required under RCW 28A.305.135?	☐ Yes ⊠ No					
If yes, insert state	ement here:							
Name Address Phone Fax TTY Email Other	analysis required un							
☐ Yes: A pro	eliminary cost-benefit a	analysis may be obtained by contacting:						
Name								
Address	3							
Phone								
Fax								
TTY								
Email Other								
No: Please explain: A cost benefit analysis is not required under RCW 34.05.328. DCYF is not among the agencies listed as required to comply with RCW 34.05.328(5)(i). Further, DCYF does not voluntarily make that section applicable to the adoption of this rule.								
Regulatory Fairness Act and Small Business Economic Impact Statement Note: The Governor's Office for Regulatory Innovation and Assistance (ORIA) provides support in completing this part.								
(1) Identification								
chapter 19.85 RC		posal, may be exempt from requirements of the Regormation on exemptions, consult the <u>exemption guide</u> tion(s):						
☐ This rule proposal, or portions of the proposal, is exempt under RCW 19.85.061 because this rule making is being adopted solely to conform and/or comply with federal statute or regulations. Please cite the specific federal statute or regulation this rule is being adopted to conform or comply with, and describe the consequences to the state if the rule is not adopted.								
Citation and desc	ription:							
☐ This rule proposal, or portions of the proposal, is exempt because the agency has completed the pilot rule process defined by RCW 34.05.313 before filing the notice of this proposed rule.								
☐ This rule proposal, or portions of the proposal, is exempt under the provisions of RCW 15.65.570(2) because it was adopted by a referendum.								

	This rule	proposal, or portions of the proposal, is exem	pt under <u>F</u>	CW 19.85.025(3). Check all that apply:				
		RCW 34.05.310 (4)(b)		RCW 34.05.310 (4)(e)				
		(Internal government operations)		(Dictated by statute)				
		RCW 34.05.310 (4)(c)		RCW 34.05.310 (4)(f)				
		(Incorporation by reference)		(Set or adjust fees)				
		RCW 34.05.310 (4)(d)	\boxtimes	RCW 34.05.310 (4)(g)				
		(Correct or clarify language)		((i) Relating to agency hearings; or (ii) process				
				requirements for applying to an agency for a license or permit)				
\boxtimes	This rule	proposal, or portions of the proposal, is exem	pt under 🖪	CW 19.85.025(4). (Does not affect small businesses).				
		proposal, or portions of the proposal, is exem	•					
Ex	planation	of how the above exemption(s) applies to the	proposed	rule:				
(2)	Scope o	f exemptions: Check one.						
			emptions i	dentified above apply to all portions of the rule proposal.				
	☐ The rule proposal: Is partially exempt. (Complete section 3.) The exemptions identified above apply to portions of the rule							
	proposal, but less than the entire rule proposal. Provide details here (consider using this template from ORIA): ☐ The rule proposal: Is not exempt. (Complete section 3.) No exemptions were identified above.							
` '		usiness economic impact statement: Compl		•				
	If any portion of the proposed rule is not exempt , does it impose more-than-minor costs (as defined by RCW 19.85.020(2)) on businesses?							
	□ No Briefly summarize the agency's minor cost analysis and how the agency determined the proposed rule did not							
	impose more-than-minor costs. ——————————————————————————————————							
	economic impact statement is required. Insert the required small business economic impact statement here:							
	The public may obtain a copy of the small business economic impact statement or the detailed cost calculations by							
	conta	cting:						
	Na	ame						
		ddress						
		none						
	Fa							
	TTY Email							
		ther						
Da		mber 19, 2024	Signat	ure:				
Name: Brenda Villarreal				Borde Ding				
Title: DCYF Rules Coordinator								

- WAC 110-301-0331 Prohibited behavior((τ)) and discipline, and physical ((removal)) separation of children. (1) A school-age provider ((must take steps to prevent and, once aware of, must not tolerate)) is prohibited from using the following behaviors and discipline of children:
- (a) Profanity, obscene language, "put downs," or cultural or racial slurs;
 - (b) Angry or hostile interactions;
- (c) Threats of physical harm or inappropriate discipline such as, but not limited to, spanking, biting, jerking, kicking, hitting, slapping, grabbing, shaking, pulling hair, pushing, shoving, throwing a child, or inflicting pain or humiliation as a punishment;
- (d) Intimidation, gestures, or verbal abuse including sarcasm, name calling, shaming, humiliation, teasing, derogatory remarks about a child or the child's family;
- (e) Emotional abuse including victimizing, bullying, rejecting, terrorizing, extensive ignoring, or corrupting a child;
 - (f) ((Prevent)) Sexual abuse, pursuant to RCW 26.44.020;
- (g) Preventing a child from or $((\frac{punish}))$ punishing a child for exercising religious rights; $((\frac{or}{a}))$
 - (g) Anyone to:
 - (i) Restrict)) (h) Restricting a child's breathing;
- (((ii) Bind or restrict)) (i) Binding or restricting a child's movement unless permitted under WAC 110-301-0335;
- (((iii) Tape)) <u>(j) Taping</u> a child's nose, mouth, or other body part;
- (((iv) Deprive)) (k) Depriving a child of sleep, food, clothing, shelter, physical activity, first aid, or regular or emergency medical or dental care;
- $((\frac{v)}{Force}))$ (1) Forcing a child to ingest something as punishment such as hot sauce or soap;
- (((vi) Interfere)) <u>(m) Interfering</u> with a child's ability to take care of their own hygiene and toileting needs;
- ((vii) Withhold)) (n) Withholding hygiene care, toileting care, or diaper changing from any child unable to provide such care for themselves;
- $((\frac{\text{(viii) Expose}}))$ <u>(o) Exposing</u> a child to extreme temperatures as punishment;
- (((ix) Demand)) (p) Demanding excessive physical exercise or strenuous postures. Excessive physical exercise includes, but is not limited to, running laps around the yard until overly tired, an extensive number of push-ups, standing on one foot for an uncomfortable amount of time, or holding out one's arms until tired or painful;
- $((\frac{x)}{Place}))$ (q) Placing the separated child in a closet, bathroom, locked room, outside, or in an unlicensed space; and
- $((\frac{(xi)\ Use}))\ \underline{(r)\ Using}$ a confining space or equipment to punish a child or restrict movement.
- (2) A school-age provider must supervise to protect children from the harmful acts of other children. A provider must immediately intervene when they become aware that a child or children are teasing, fighting, bullying, intimidating, or becoming physically or sexually aggressive.

- (3) A school-age provider may separate a child from other children when that child needs to regain control of themselves.
- (a) During separation time, the child must remain under the appropriate level of supervision of a licensee, program director, site director, lead teacher or an assistant teacher.
- (b) Separation time should be minimized and appropriate to the needs of the individual child.
- (4) If a child is separated from other children, a school-age provider must:
- (a) Consider the child's developmental level, language skills, individual and special needs, and ability to understand the consequences of their actions; and
- (b) Communicate to the child the reason for being separated from the other children.
- (5) If a school-age provider follows all strategies in this section, and a child continues to behave in an unsafe manner, only a licensee, program director, site director, lead teacher, or an assistant teacher may ((physically remove)) separate the child to a less stimulating environment. Staff must remain calm and use a calm voice when directing or removing the child.

[2] OTS-5990.1

- WAC 110-302-0331 Prohibited behavior((τ)) and discipline, and physical ((removal)) separation of children. (1) ONB providers ((must take steps to prevent and, once aware of, must not tolerate)) are prohibited from using the following behaviors and discipline of children:
- (a) Profanity, obscene language, "put downs," or cultural or racial slurs;
 - (b) Angry or hostile interactions;
- (c) Threats of physical harm or inappropriate discipline such as, but not limited to, spanking, biting, jerking, kicking, hitting, slapping, grabbing, shaking, pulling hair, pushing, shoving, throwing a child, or inflicting pain or humiliation as a punishment;
- (d) Intimidation, gestures, or verbal abuse including sarcasm, name calling, shaming, humiliation, teasing, derogatory remarks about a child or the child's family;
- (e) Emotional abuse including victimizing, bullying, rejecting, terrorizing, extensive ignoring, or corrupting a child;
 - (f) ((Prevent)) Sexual abuse, pursuant to RCW 26.44.020;
- (g) Preventing a child from or $((\frac{punish}{punishing}))$ punishing a child for exercising religious rights; $((\frac{or}{punish}))$
 - (g) Anyone to:
 - (i) Restrict)) (h) Restricting a child's breathing;
- (((ii) Bind or restrict)) (i) Binding or restricting a child's movement unless permitted under WAC 110-302-0335;
- (((iii) Tape)) <u>(j) Taping</u> a child's nose, mouth, or other body part;
- (((iv) Deprive)) (<u>k) Depriving</u> a child of sleep, food, clothing, shelter, physical activity, first aid, or regular or emergency medical or dental care;
- $((\frac{v)}{Force}))$ (1) Forcing a child to ingest something as punishment such as hot sauce or soap;
- (((vi) Interfere)) (m) Interfering with a child's ability to take care of their own hygiene and toileting needs;
- $((\frac{\text{(vii) Use}}{\text{)}})$ $\underline{\text{(n) Using}}$ toilet learning or training methods that punish, demean, or humiliate a child;
- (((viii) Withhold)) <u>(o) Withholding</u> hygiene care, toileting care, or diaper changing from any child unable to provide such care for themselves;
- $((\frac{(ix) \text{ Expose}}))$ <u>(p) Exposing</u> a child to extreme temperatures as punishment;
- (((x) Demand)) (q) Demanding excessive physical exercise or strenuous postures. Excessive physical exercise includes, but is not limited to, running laps around the yard until overly tired, an extensive number of push-ups, having a child rest more than the child's development requires, standing on one foot for an uncomfortable amount of time, or holding out one's arms until tired or painful;
- $((\frac{xi)}{Place}))$ <u>(r) Placing</u> the separated child in a closet, bathroom, locked room, out of visual range in an approved tent, cabin, yurt or other structure; or in an unlicensed space; and
- $((\frac{(xii) \ Use}))$ (s) Using confining space or equipment to punish a child or restrict movement.
- (2) ONB providers must supervise to protect children from the harmful acts of other children. ONB providers must immediately intervene when they become aware that a child or children are teasing,

fighting, bullying, intimidating, or becoming physically or sexually aggressive.

- (3) ONB providers may separate a child from other children when that child needs to regain control of themselves.
- (a) During separation time, the child must remain under the appropriate level of supervision of a licensee, director, program director, assistant director, site director, program supervisor, lead teacher or an assistant teacher.
- (b) Separation time should be minimized and appropriate to the needs of the individual child.
- (4) If a child is separated from other children, ONB providers must:
- (a) Consider the child's developmental level, language skills, individual and special needs, and ability to understand the consequences of their actions; and
- (b) Communicate to the child the reason for being separated from the other children.
- (5) If ONB providers follow all strategies in this section, and a child continues to behave in an unsafe manner, only a licensee, director, program director, assistant director, site director, program supervisor, lead teacher, or an assistant teacher may physically remove the child to a less stimulating environment. Staff must remain calm and use a calm voice when directing or removing the child. Physical ((removal)) separation of a child is determined by that child's ability to walk:
- (a) If the child is willing and able to walk, staff may hold the child's hand and walk them away from the situation.
- (b) If the child is not willing or able to walk, staff may pick the child up and ((remove)) separate them to a quiet place where the child cannot hurt themselves or others.

[2]