



## JUVENILE REHABILITATION 2024 PREA ANNUAL REPORT



Washington State Department of  
**CHILDREN, YOUTH & FAMILIES**

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Juvenile Rehabilitation | Approved for distribution by Cary A. Bloom, PREA Administrator





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## Prison Rape Elimination Act (PREA) 2024 Annual Data and Compliance Report

### What is PREA?

Signed into law by President Bush on Sept. 4, 2003, the Prison Rape Elimination Act (PREA) ([28 CFR § 115 Prison Rape Elimination Act National Standards](#)) is the first federal civil statute focused specifically on addressing sexual abuse and harassment in juvenile facilities, jails, prisons, lockups, and other facilities throughout the country. PREA established the National Prison Rape Elimination Commission, which held hearings about sexual misconduct in custody, issued reports on the problem of sexual victimization, and proposed standards for the prevention, detection, and response to sexual misconduct in criminal and juvenile justice settings. On June 20, 2012, the Department of Justice officially published the final standards for four types of facilities: juvenile facilities, adult prisons and jails, lockups, and community confinement facilities.

Juvenile Rehabilitation (JR), under the Washington State Department of Children, Youth, and Families (DCYF), is committed to ensuring that young people in our care are safe and well cared for in a trauma informed and responsive environment. In order to meet that commitment we have a dedicated PREA administrator who works to develop, implement, and oversee agency compliance with [PREA juvenile standards](#). In addition, each JR facility has a designated PREA compliance manager who oversees facility efforts to comply with PREA standards. JR continues to be committed to meeting all PREA standards by maintaining a zero-tolerance attitude and policy toward all forms of sexual abuse and sexual harassment in all its facilities.

Implementation of the more than 170 standards includes, but is not limited to, new or modified policies, procedures and forms, and information technology upgrades addressing areas such as:

- Opposite gender viewing and search limitations
- Collecting and reporting data on sexual abuse & harassment
- Implementation of policy for immediate response & investigation of all allegations
- Providing multiple ways of reporting abuse including the ability to report through an outside body
- Ensuring medical, mental health and victim advocate support services are available and provided promptly
- Monitoring for post-reporting retaliation
- Referral to Law Enforcement for perpetrators for criminal investigation and prosecution where appropriate
- Staff, contractor and volunteer training
- Education for incarcerated youth throughout their incarceration.
- Established a PREA Compliance Manager at each facility

JR operated three secure, medium to maximum-security institutions until the client closure of the Naselle Youth Camp on Sept. 7, 2022, and eight non-secure community facilities throughout the state. The two remaining secure facilities are located in Snoqualmie, Washington and in Chehalis, Washington.

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**Table 1: Year-by-Year Resident Data for all JR Facilities**

Criteria	2021	2022	2023
Number of youth admitted to JR during the target year?	307	258	<b>418</b>
Number of youth released/discharged from JR during the target year?	303	236	<b>282</b>
On Dec. 31 of target year, how many persons were housed in JR residential facilities?	323	328	<b>380</b>
On Dec. 31 of target year, how many males were housed in JR residential facilities?	299	306	<b>356</b>
On Dec. 31 of target year, how many females were housed in JR residential facilities?	24	22	<b>24</b>
On Dec. 31 of target year, how many JR residents were age 17 or younger?	102	123	<b>147</b>
On Dec. 31 of target year, how many JR residents were age 18-20?	221	134	<b>149</b>
On Dec. 31 of target year, how many JR residents were age 21-25?	UNK	71	<b>84</b>

### Allegation Tracking

All allegations of sexual abuse and sexual harassment, whether verbal or written, are entered into JR’s Automated Client Tracking (ACT) system as electronic incident reports. ACT sexual abuse and sexual harassment data is collected from the below facilities.

### Secure Facilities

#### Echo Glen Children’s Center

Department of Justice (DOJ) PREA audits completed in Fall/Winter 2023.

Echo Glen Children’s Center in Snoqualmie, Washington is a medium/maximum security facility that is not fenced, but bordered by natural wetlands. It provides treatment services for the youngest male youth in secure facilities and is the only institution for young women. Echo Glen provides educational services for a wide range of youth with varying needs. It provides Dialectical Behavior Therapy (DBT), Aggression Replacement Training (ART), cultural programming, sex offense specific treatment, and inpatient chemical dependency treatment. Echo Glen offers gender-specific programming for female offenders. It is also known for it’s Canine Connection Program, which allows youth to train future service animals. Female youthful offenders sentenced by the Department of Corrections also reside at Echo Glen.

[Echo Glen Children's Center | Washington State Department of Children, Youth, and Families](#)

#### Green Hill School

JR facility is due for a (DOJ) PREA audit in Fall/Winter 2025.

Green Hill School in Chehalis, Washington is a medium/maximum security fenced facility that provides young men 18-25 who have been sentenced to Juvenile Rehabilitation treatment with education and vocational training. Educational options include high school diploma, general equivalency diploma (GED), and college degree programs. Vocational programs include vehicle maintenance, construction, welding, cosmetology, and

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construction trades. Green Hill School provides Dialectical Behavior Therapy (DBT), cultural programming, sex offense-specific treatment, and intensive outpatient chemical dependency treatment. Other unique programs include peer-to-peer mentoring, credible messengers (mentoring), and Gateways through Evergreen State College. Young men with offenses committed under the age of 18 and sentenced by the Department of Corrections also reside at Green Hill School.

[Green Hill School | Washington State Department of Children, Youth, and Families](#)

**Naselle Youth Camp – JR Site Closed as of Sept. 7, 2022**

Naselle Youth Camp in Naselle, Washington is a medium-security facility that is not fenced. It provides educational and treatment services for males. Educational options include high school diploma and General Equivalency Diploma (GED). Treatment services include Dialectical Behavior Therapy (DBT), Aggression Replacement Training (ART), cultural programming, sex offense-specific treatment, and outpatient chemical dependency treatment. Naselle, in collaboration with the Department of Natural Resources, offers a forestry work program and, in collaboration with the Department of Fish and Wildlife, an aquaculture program. Young men involved in the forestry program assist with fighting fires during the height of firefighting season. Effective Sept. 7, 2022, Naselle Youth Camp was closed for young men.

[Naselle Youth Camp | Washington State Department of Children, Youth, and Families](#)

**Community Facilities**

**Canyon View Community Facility**

Facilities scheduled for DOJ PREA audits in Fall/Winter 2024.

Canyon View Community Facility, a 14-bed transitional facility for young men, is located in East Wenatchee, Washington. The focus of Canyon View is to successfully transition youth back into the community by providing individual treatment, DBT skills acquisition and generalization, a variety of educational, vocational, and employment opportunities, and support for family reintegration. Young men have the opportunity to participate in regular educational programming both on site and on campus at Eastmont High School as well as Wenatchee Valley College. Vocational training programs through Skills Center and Skills Source and opportunities for employment in the community are also offered.

[Canyon View Community Facility- Washington State Department of Children, Youth and Families](#)

**Oakridge Community Facility**

Department of Justice (DOJ) PREA audits completed in Fall/Winter 2023.

Oakridge Community Facility is a 16-bed transitional facility for young men, is located in Lakewood, Washington. Young men can participate in the Manufacturing Academy (MA). MA is a 24-week program consisting of a pre-apprenticeship vocational training program and the possibility of a paid internship. MA provides an overview of basic manufacturing skills in preparation for an entry-level position. Instructed by the Aerospace Joint Apprenticeship Committee (AJAC) at Bates Technical College (downtown campus), students gain experience in blueprint reading, precision measuring, riveting, electric soldering, and much more.

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Students who graduate from this program earn seven industry standard certifications and both high school (if needed) and college credits. Young men are not eligible to work in the community until after they complete this 24-week program.

[Oakridge Community Facility-Washington State Department of Children, Youth and Families](#)  
[Bates Technical College - Manufacturing Academy \(smartcatalogiq.com\)](#)

### **Parke Creek Community Facility**

JR facility is due for a (DOJ) PREA audit in Fall/Winter 2025.

Parke Creek Community Facility, a 14-bed transitional facility for the youngest male youth located in Ellensburg, Washington, is a community facility in partnership with Echo Glen Children’s Center to serve JR’s young men in JR. Parke Creek provides Cognitive Behavioral Treatment services and an onsite school program for young men. Young men have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, and family visits. They can also earn community involvement passes to go out in the community with family. Young men who complete the Parke Creek program transition home, transfer to another community facility, or are released to parole services or home.

[Parke Creek Community Facility- Washington State Department of Children, Youth and Families](#)

### **Ridgeview Community Facility**

Department of Justice (DOJ) PREA audits completed in Fall/Winter 2023.

Ridgeview Community Facility, a 12-bed transitional facility for young women, is located in Yakima, Washington. Ridgeview provides strength-based, gender-responsive programming and Cognitive Behavioral Treatment. The young women at Ridgeview are provided the skills necessary to increase self-confidence, set and achieve goals, the ability to self-monitor their behaviors and emotions, and the ability to respect themselves and others.. Ridgeview incorporates both DBT and gender-responsive programming specific for young women. They have many opportunities to be in the community by attending school and work, and participating in community outings such as shopping, movies, hikes, volunteer/community service, etc.. . They may also earn community involvement passes with family and authorized home leave visits.

[Ridgeview Community Facility- Washington State Department of Children, Youth and Families](#)

### **Sunrise Community Facility**

Facilities scheduled for DOJ PREA audits in Fall/Winter 2024.

Sunrise Community Facility, a 14-bed transitional facility for young men, is located in Ephrata, Washington. Sunrise young men can participate in the Open Doors Program out of Big Bend Community College located in Moses Lake, Washington. Young men must be 16 years of age and eligible to enroll in the Open Doors program. Young men can achieve their education goals and receive career technical training. They have an

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opportunity to pursue a career in the field and can obtain the skills needed to become independent and employable and pursue further educational goals. They have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits, and earning community involvement passes to go out in the community with family. Sunrise staff fosters a warm and caring environment and work very hard to match to each individual's goals. Upon release, young men have the ability to obtain their high school diploma or GED along with job placement or admission into a college program.

[Sunrise Community Facility-Washington State Department of Children, Youth and Families](#)

**Touchstone Community Facility**

Facilities scheduled for DOJ PREA audits in Fall/Winter 2024.

Touchstone Community Facility, a 16-bed transitional facility for young men, is located in Olympia, Washington. The focus of this facility is to successfully transition young men back into the community by providing individual treatment, skills acquisition and generalization, and a variety of educational and work opportunities and support for family reintegration. Young men at Touchstone have the opportunity to attend regular high school, vocational training programs, community college, or work at regular jobs in the community. They have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits, and earning community involvement passes to go out in the community with family.

[Touchstone Community Facility-Washington State Department of Children, Youth and Families](#)

**Twin Rivers Community Facility**

JR facility is due for a (DOJ) PREA audit in Fall/Winter 2025.

Twin Rivers Community Facility, a 16-bed transitional facility for young men, is located in Richland, Washington. Twin Rivers provides DBT to all young with an emphasis on individualized treatment and transition. Young men are able to learn and generalize skills in a community-based setting. Twin Rivers provides opportunities to work towards individual goals, which include attending community-based programs such as local secondary school, community college, skills center, and employment opportunities. Staff work closely with each young man, allowing opportunities to complete community service hours and restitution. The treatment team embraces individual differences and, through relationships, learns how to assist youth in achieving their goals. Young men have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits, and earning community involvement passes to go out in the community with family. Twin Rivers works collaboratively with young men and their families to support a successful transition back into their local community.

[Twin Rivers Community Facility-Washington State Department of Children, Youth and Families](#)

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## Woodinville Community Facility

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Woodinville Community Facility, a 14-bed transitional facility for young men, is located in Woodinville, Washington. Woodinville is a skill-based program that utilizes the principles and skills of the ITM, specifically DBT. Woodinville strives to prepare young men for successful re-entry by increasing family contact, developing job readiness skills and placement, and supporting educational/vocational goals. Programming is designed to meet individual’s needs, with ongoing modeling and coaching from staff. Woodinville Community Facility is a therapeutic environment that supports young men who demonstrate a willingness to develop their own individual program and prepare for successful community integration. Young men have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits, and earning community involvement passes to go out in the community with family.

### [Woodinville Community Facility-Washington State Department of Children, Youth and Families](#)

## Allegations and Investigations

We ensure that all administrative investigations into allegations of sexual abuse and sexual harassment use the correct standard of proof – a preponderance of the evidence, which means the greater weight of the evidence. Using the proper evidentiary standard enables our agency to substantiate actual incidents of sexual abuse and sexual harassment in non-criminal investigations. Consistent, properly done investigations into allegations, including using the appropriate evidentiary standard, will increase the chances that consequences will follow substantiated reports of sexual abuse and sexual harassment while also encouraging reporting and deterring further abuse. JR uses the evidentiary standard for administrative investigations from the federal guidelines in 28 CFR § 115.72 to lead our work.

## Allegations and Cases

**Table 2: Total Allegations of Sexual Victimization in all Facilities (Three-Year Comparison)**

Year	Youth-on-Youth Non-consensual Sexual Acts		Youth-on-Youth Abusive Sexual Contact		Youth-on-Youth Sexual Harassment		Staff-on-Youth Sexual Misconduct		Staff-on-Youth Sexual Harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2023	1	0	29	10	18	6	40	2	6	0

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2023 Hx	1	0	0	0	0	0	12	1	0	0
2022	3	2	7	4	13	8	17	5	1	0
2022 Hx	2	0	1	0	0	0	7	0	0	0
2021	0	0	10	5	10	5	27	2	2	0
2021 Hx	2	0	0	0	0	0	25	5	0	0

All = All allegations

Sub = Allegations that were Substantiated.

\*\* = 2 of 3 involved were contracted employees.

# = involved 1 staff and 4 different residents.

**Table 3A: 2023 Substantiated Cases of Sexual Victimization at Each Facility**

Facility	Staff Sexual Misconduct	Youth/Youth Sexual Abuse	Sexual Harassment	
			Youth	Staff
Canyon View	0	0	0	0
Oakridge	0	0	0	0
Parke Creek	0	2	1	0
Ridgeview	0	0	0	0
Sunrise	0	0	0	0
Touchstone	0	0	0	0
Twin Rivers	0	0	0	0
Woodinville	0	0	0	0
Echo Glen	2	4	1	0
Green Hill	1	4	4	0
Naselle	0	0	0	0
<b>Total</b>	<b>3</b>	<b>6</b>	<b>6</b>	<b>0</b>

Abusive Sexual Contact and Non-consensual Sexual Acts are combined under Youth/Youth Sexual Abuse

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**Table 3B: 2022 Substantiated Cases of Sexual Victimization at Each Facility**

Facility	Staff Sexual Misconduct	Youth/Youth Sexual Abuse	Sexual Harassment	
			Youth	Staff
Canyon View	0	0	0	0
Oakridge	0	0	0	0
Parke Creek	0	1	0	0
Ridgeview	0	0	0	0
Sunrise	0	1	0	0
Touchstone	0	0	0	0
Twin Rivers	0	0	0	0
Woodinville	0	0	0	0
Echo Glen	1	4	1	0
Green Hill	4	0	6	0
Naselle	0	0	1	0
<b>Total</b>	<b>5</b>	<b>6</b>	<b>8</b>	<b>0</b>

Abusive Sexual Contact and Non-consensual Sexual Acts are combined under Youth/Youth Sexual Abuse

**Table 3C: 2021 Substantiated Cases of Sexual Victimization at Each Facility**

Facility	Staff Sexual Misconduct	Youth/Youth Sexual Abuse	Sexual Harassment	
			Youth	Staff
Canyon View	0	0	0	0
Oakridge	1	0	0	0
Parke Creek	2	0	0	0
Ridgeview	0	0	0	0
Sunrise	0	0	0	0
Touchstone	0	0	0	0
Twin Rivers	0	0	0	0
Woodinville	0	0	0	0
Echo Glen	0	4	2	0
Green Hill	3	0	1	0
Naselle	1	1	2	0
<b>Total</b>	<b>7</b>	<b>5</b>	<b>5</b>	<b>0</b>

Abusive Sexual Contact and Non-consensual Sexual Acts are combined under Youth/Youth Sexual Abuse

### Comparative Data Analysis of 2023, 2022, and 2021

Allegations of sexual abuse increased during the period 2021-2023. Thirteen (13) historical allegations were reported in 2023 by individuals who were in JR custody from two to thirty years ago. JR is defining historical reporting as two years or more ago. The numbers in the chart below include all allegations from any year reported.

2023 number of allegations	2022 number of allegations	2021 number of allegations
<b>83 (13Hx)</b>	37	64

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Allegations of sexual harassment increased during the period 2021-2023.

2023 number of allegations	2022 number of allegations	2021 number of allegations
24	14	12

### Resident-on-Resident Incidents

Allegations of *abusive sexual contact* increased between 2021 to 2023.

Allegations of *sexual harassment* increased between 2021 to 2023.

Allegations of *non-consensual sexual acts*, occurred nine times between 2021 to 2023. Two of the nine were substantiated (Table 2). The two substantiated cases were referred to law enforcement. Law Enforcement declined to investigate the matters.

Each JR facility has implemented a Sexual Assault Coordinated Response Plan to ensure the continued safety of young men and young women. Victim’s of Sexual Abuse and Sexual Harassment are provided/offered crisis counseling, victim advocate services. DCYF/JR partners with hospitals and Advocacy services for services to young men and young women. Law Enforcement, Child Protected Services and Internal JR investigations take place when an incident occurs.

### Staff-on-Resident Incidents

Allegations of staff sexual misconduct have increased from 2021 to 2023. There is a systemic review of the reasons for that increase that we are conducting. JR reviews all trends of Sexual Abuse and Sexual Harassment each year. This helps to determine how we identify trainings and resources to improve process/practice and identify risk areas. Of the 73 allegations for the period 2021 to 2023, thirteen were substantiated and 60 were not. Several cases that were determined as unsubstantiated were from resident third-party reports that provided few or no detail such as date and time of incident, alleged victim(s), alleged witness(s), or where the incident occurred.

Allegations of staff sexual harassment have increased from one in 2022 to six in 2023. All six Staff Sexual Harassment allegations were investigated and deemed Unsubstantiated. Allegations in 2021 were two, one in 2022, and six in 2023.

Each JR facility has implemented a Sexual Assault Coordinated Response Plan to ensure the safety of young men and young women. Victim’s of Sexual Abuse and Sexual Harassment are provided/offered crisis counseling, victim advocate services. DCYF/JR partners with hospitals and Advocacy services for young men and young women. Law Enforcement, Child Protected Services and Internal JR investigations take place when an incident occurs.

## 2023 Agency Actions

- 2022 and 2023 federal PREA audits at Green Hill School and Echo Glen Children’s Center revealed that both institutions were not meeting 1:8 staff to youth ratios during daytime hours. JR proposed, and the Office of Superintendent of Public Instruction agreed, that DCYF develop and deliver a crisis management and verbal de-escalation training for school district employees. DCYF/JR continues to train contracted school employees to meet PREA staffing ratios during school hours. JR also continues to work on hiring and retention of staff members.
- Federal PREA audits were conducted at two community facilities and one secure facility. The secure facility required corrective action and is not meeting 1:8 and 1:16 PREA staffing ratios. The two community facilities successfully completed their audits.
- Juvenile Rehabilitation created a New Employee Academy (NEA) in 2022, in order to prepare staff for their roles. The JR PREA Administrator provides PREA training monthly during NEA. JR staff are receiving additional training on PREA Standard 115.315- Limits to cross-gender viewing and searches.
- JR provides PREA Education and Training to all young people in our facilities multiple times throughout the time of incarceration. Young people are also taught the multiple ways reports can be initiated regarding sexual abuse and sexual harassment. JR provides training for all staff on how to work with youth who are deaf or hard of hearing, who have speech disabilities, who have non-apparent disabilities and who may be blind or hard of sight.
- JR utilizes staff, mental health professionals and interpretive services for any youth who cannot read or understand our materials.
- JR continues to upgrade all facilities through construction of new buildings and updating/installing new video monitoring systems across the agency.
- JR welcomed new PREA Compliance Managers in 2023-2024 at Echo Glen Children’s Center, Green Hill School, Twin Rivers Community Facility, Sunrise Community Facility, Oakridge Community Facility, Canyon View Community Facility, Woodinville Community Facility and Ridgeview Community Facility.

## PREA Juvenile Standards and Definitions

- Please see attached hyperlink for National Juvenile PREA standards and definitions.
- [Juvenile Standards | PREA](#)
- [115.6 | PREA](#) (Juvenile Facilities-Sexual Abuse Definitions)

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*Felice J. Upton*

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