



## **Juvenile Rehabilitation Prison Rape Elimination Act (PREA) 2019 Annual Data and Compliance Report**

*The Department of Children, Youth & Families mission is to protect children and strengthen families so they flourish.*

This report reflects 2018 data; Juvenile Rehabilitation (JR) was under the Department of Social and Health Services. JR joined a new agency, the Department of Children, Youth & Families, in July 2019. JR, in its continuing effort to provide quality, therapeutic treatment to juveniles entrusted to the agency’s care, has fully embraced the federal Prison Rape Elimination Act (PREA) Standards. JR employs an agency-level PREA Administrator to develop, implement and oversee agency compliance with PREA standards. Additionally, each JR facility has a designated and trained PREA compliance manager who oversees individual facility efforts to comply with PREA standards. JR continues to be committed to adherence with the Prison Rape Elimination Act (PREA) Standards by maintaining a zero tolerance attitude and policy toward all forms of sexual abuse and sexual harassment in all its facilities.

JR operates three secure, medium to maximum-security institutions and eight non-secure community facilities throughout the state. Our three institutions are located in Western and Southwest Washington, with five of the eight community facilities located in Eastern Washington.

**Table 1: Year-by-Year Resident Data (all JR Facilities)**

<b>Criteria</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
Number of youth admitted to JR during the Target Year?	599	400	<b>581</b>
Number of youth released/discharged from JR during the Target Year?	583	568	<b>494</b>
On December 31 of Target Year, how many persons were held in JR residential facilities?	496	485	<b>409</b>
On December 31 of Target Year, how many males were held in JR residential facilities?	459	465	<b>382</b>
On December 31 of Target Year, how many females were held in JR residential facilities?	37	20	<b>27</b>
On December 31 of Target Year, how many JR residents were aged 17 or younger?	338	294	<b>239</b>
On December 31 of Target Year, how many JR residents were aged 18-20?	158	194	<b>170</b>

**Note:** *Data for youth admitted in 2016 inadvertently included administrative transfers between facilities and returns from escapes. The data after 2016 does not include administrative transfers.*

## **Aggregated Data**

All allegations of sexual abuse and sexual harassment, whether verbal or written, are entered into JR's Automated Client Tracking system (ACT) as electronic incident reports. ACT sexual abuse and sexual harassment data is collected from the following facilities.

### **Institutions**

#### **Echo Glen Children's Center**

Echo Glen Children's Center in Snoqualmie is a 125-bed medium/maximum security facility that is not fenced, but bordered by natural wetlands. It provides treatment services for younger males and is the only institution for females. Echo Glen provides educational services for a wide range of youth with varying needs. It provides Dialectical Behavior Therapy (DBT), Aggression Replacement Training (ART), cultural programming, sex offense specific treatment, and inpatient chemical dependency treatment. Echo Glen offers gender specific programming for females. EGCC is also known for its Canine Connection program, which allows youth to train future service animals. Females sentenced as adults that are under the age of 21 also reside at Echo Glen Children's Center.

#### **Green Hill School**

Green Hill School in Chehalis is a 160-bed medium/maximum security fenced facility that provides older, males education and vocational training. Educational options include high school diploma, general equivalency diploma (GED), and pre-college courses. Vocational programs include computer technology, light machine fabrication, vehicle maintenance, landscaping, welding and the Juvenile Vocational Industries Program or "JVIP". Green Hill School provides Dialectical Behavior Therapy (DBT), Aggression Replacement Training (ART), cultural programming, sex offense specific treatment, and intensive outpatient chemical dependency treatment. Males sentenced as adults under the age of 21 also reside at Green Hill School.

#### **\*Naselle Youth Camp**

Naselle Youth Camp in Naselle is a 76-bed medium security facility that is not fenced. It provides educational and treatment services for males. Educational options include high school diploma and General Equivalency Diploma (GED). Treatment services include

Dialectical Behavior Therapy (DBT), Aggression Replacement Training (ART), cultural programming, sex offense specific treatment, and outpatient chemical dependency treatment. Naselle, in collaboration with the Department of Natural Resources, offers a forestry work program and, in collaboration with the Department of Fish and Wildlife, an aquaculture program. Youth involved in the forestry program assist with fighting fires during the height of firefighting season.

## **Community Facilities**

### **\*Canyon View Community Facility:**

Canyon View Community Facility, a 15 bed transitional facility for males, is located in East Wenatchee. The focus of Canyon View is to successfully transition youth back into the community by providing individual treatment, Dialectical Behavior Therapy (DBT) skills acquisition and generalization, a variety of educational, vocational and employment opportunities and support for family reintegration. Youth have the opportunity to participate in regular educational programming both on-site and on campus at Eastmont High School as well as Wenatchee Valley College. Vocational training programs through Skills Center and Skills Source are available as well. Opportunity for employment in the community is encouraged as appropriate.

### **Oakridge Community Facility**

Oakridge Community Facility, a 15 bed transitional facility for males, is located in Lakewood, WA. The focus of this Community Facility is to successfully transition youth back into the community by providing individual treatment, Dialectical Behavior Therapy (DBT) skills acquisition and generalization, a variety of educational, vocational and employment opportunities and support for family reintegration. Youth at Oakridge have the opportunity to attend regular high school, vocational training programs, community college and/or work at regular jobs in the community. Youth have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, and family visits, including earning community involvement passes to go out in the community with family.

### **Parke Creek Community Facility**

Parke Creek Community Facility, a 14 bed transitional facility for younger males located in Ellensburg, WA is a community facility in partnership with Echo Glen Children's Center to serve JR's young male population. Parke Creek provides Cognitive Behavioral Treatment services and an onsite school program for youth with a minimum-security classification. Youth have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits including earning community involvement passes to go out in the community with family. Youth

who complete the Parke Creek program transition home, transfer to another community facility, or are released to parole services or home.

## **Ridgeview Community Facility**

Ridgeview Community Facility, a 10 bed transitional facility for females, is located in Yakima, WA. Ridgeview provides Strength-Based, Gender Responsive Programming and Cognitive Behavioral Treatment to female juvenile offenders in the state of Washington. In order to protect the public, the young women at Ridgeview are provided the skills necessary to increase self-confidence, the ability to self-monitor their behaviors and emotions and the ability to respect themselves and others. At Ridgeview, we incorporate both Dialectical Behavioral Therapy (DBT) as part of JR's Integrated Treatment Model (ITM) and Gender Responsive Programming specific for girls. We build upon young women's strengths to allow them to realize their potential, set and achieve goals, and become productive members of their communities. Youth have many opportunities to be in the community—they may attend school, work and participate in community outings such as shopping, movies, hikes, volunteer/community service etc. Youth may also earn community involvement passes with family and authorized leave home visits.

## **\*Sunrise Community Facility**

Sunrise Community Facility, a 13 bed transitional facility for males, is located in Ephrata, Washington. Sunrise has two programs our youth can participate in; the first being Columbia Basin Job Corps and the second being Open Doors out of Big Bend Community College, both being located in Moses Lake. Youth must be 16 years of age and eligible to enroll in the Job Corps Program or in the Open Doors program along with a minimum of 8–12 months remaining on their sentence. Through this partnership, youth will achieve their education goals and receive career technical training. Youth have an opportunity to pursue a career in the following trades; carpentry, cement, painting, plastering, finance & business, welding, culinary arts, CISCO Networking and facilities maintenance. They will obtain the skills needed to become independent, employable and pursue further education goals. Youth receive incentive pay through their participation in the Columbia Basin Job Corps Program. Youth have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits including earning community involvement passes to go out in the community with family. Sunrise staff foster's a warm and caring environment and work very hard to match to each youth's goals. Youth and staff work very closely with the Job Corps staff to be sure each youth has access to all programs offered at the center, including opportunities for youth to be in the community working for an employer through the work-based learning program. Upon release, youth will have obtained their high school or General Education Diploma (GED) along with job placement and/or admission into a college program.

## **\*Touchstone Community Facility**

Touchstone Community Facility, a 14 bed transitional facility for males, is located in Olympia, WA. The focus of this Community Facility is to successfully transition youth back into the community by providing individual treatment, skills acquisition and generalization, a variety of educational opportunities and support for family reintegration. Youth at Touchstone have the opportunity to attend regular high school, vocational training programs, community college and/or work at regular jobs in the community. Youth have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits including earning community involvement passes to go out in the community with family.

## **Twin Rivers Community Facility**

Twin Rivers Community Facility, a 15 bed transitional facility for males, is located in Richland Washington. Twin Rivers provides Dialectical Behavior Therapy (DBT) to all youth with an emphasis on individualized treatment and transition. They are able to learn and generalize skills in a community based setting. Twin Rivers provides youth opportunities to work towards their goals, which include attending community-based programs such as attending local secondary school, community college, skills center, and employment opportunities. They work closely with each youth allowing opportunities to complete community service hours and restitution. The treatment team embraces individual differences and we learn through our relationships with our clients of how to assist them in achieving their goals. Youth have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits including earning community involvement passes to go out in the community with family. Twin Rivers works collaboratively with youth and their families to support a successful transition back into their local community.

## **Woodinville Community Facility**

Woodinville Community Facility, a 15 bed transitional facility for males, is located in Woodinville, WA. Woodinville is a skill-based program that utilizes the principals and skills of the Integrated Treatment Model, specifically Dialectical Behavioral Therapy (DBT). Woodinville strives to prepare youth for successful re-entry by increasing family contact, developing job readiness skills and placement, and supporting educational/vocational goals. Programming is designed to meet the individual needs of all residents, with ongoing modeling and coaching from staff. Woodinville Community Facility is a therapeutic environment that supports young men who demonstrate a willingness to develop their own individual program and prepare for successful community integration. Youth have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits including earning community involvement passes to go out in the community with family.

\* Denotes facilities that had Department of Justice PREA audits completed in 2018. Official audit reports for these, and all prior JR audits, can be found on the Department of Children, Youth & Families (DCYF) Internet site located here:  
<https://dcyf.wa.gov/practice/practice-improvement/prea>

## **Community Re-entry Skills Center (contracted provider)**

Community Re-entry Skills Center (CRSC), operated through Pioneer Human Services, is located in Tacoma, WA. CRSC provides a pre-apprenticeship program in aerospace manufacturing for up to seven JR residents aged 18-20. Other services include employment readiness supports, occupational training, cognitive-behavioral and substance use treatment, and case management. This contract ended on 12/31/2018.

## **Allegations & Investigations**

All allegations are taken seriously and all allegations are investigated, per JR policy. Administrative investigations are conducted using a *preponderance of the evidence* standard. The Department of Justice has issued, and JR uses, the following definitions for investigative findings:

*Substantiated* – Investigated and determined to have occurred.

*Unsubstantiated* – Investigation produced insufficient evidence to make a final determination as to whether or not the event occurred.

*Unfounded* – Investigated and determined not to have occurred.

## **Definitions**

JR uses the following federal definitions for categories of sexual victimization:

### **Youth-on-Youth Sexual Victimization:**

#### **Non-Consensual Sexual Acts**

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse: AND

Sexual contact between the penis and the vulva or the penis and the anus including penetration, however slight; OR

Contact between the mouth and the penis, vulva, or anus; OR

Penetration of the anal or genital opening of another person, however slight, by hand, finger, object, or other instrument.

### **Abusive Sexual Contact**

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse; AND

Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person.

EXCLUDES incidents in which the contact was incidental to a physical altercation.

### **Sexual Harassment**

Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one youth directed toward another. **Staff-on-Youth** Sexual Victimization:

### **Staff Sexual Misconduct**

Any behavior or act of a sexual nature directed toward a youth by an employee, volunteer, contractor, official visitor, or other agency representative (excludes family, friend, or other visitors).

Sexual relationships of a romantic nature between staff and youth are included in this definition. Consensual or non-consensual acts include:

Intentional touching, either by direct contact or through clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire; OR

Completed, attempted, threatened, or requested sexual acts; OR

Occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratifications.

### **Staff Sexual Harassment**

Repeated verbal comments or gestures of a sexual nature to an inmate, detainee, or resident by a staff member, contractor, or volunteer, including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures; OR Repeated profane or obscene language or gestures.

**Table 2: Total Allegations of Sexual Abuse in all Facilities (3-year comparison)**

Year	Youth-on-Youth Non-consensual Sexual Acts		Youth-on-Youth Abusive Sexual Contact		Youth-on-Youth Sexual Harassment		Staff-on-Youth Sexual Misconduct		Staff-on-Youth Sexual Harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2018	1	0	31	8	24	2	33	3	6	0
2017	2	1	18	8	7	5	26+	0	1	0
2016	0	0	12	1	5	2	14	5	0	0
All = All allegations										
Sub = Allegations that were Substantiated										
+ = 1 incident at CRSC contracted service provider facility										

**Table 3: Substantiated Cases of Sexual Victimization (3-year comparison)**

(Abusive Sexual Contact and Non-consensual Sexual Acts are combined under Youth/Youth Sexual Abuse)

Facility	2016 Substantiated Cases			2017 Substantiated Cases			2018 Substantiated Cases					
	Staff Sexual Misconduct	Youth/Youth Sexual Abuse	Sexual Harassment		Staff Sexual Misconduct	Youth/Youth Sexual Abuse	Sexual Harassment		Staff Sexual Misconduct	Youth/Youth Sexual Abuse	Sexual Harassment	
			Youth	Staff			Youth	Staff			Youth	Staff
Canyon View	0	0	0	0	0	0	0	0	0	0	0	0
Oakridge	0	0	0	0	0	0	0	0	0	0	0	0
Parke Creek	0	0	0	0	0	0	0	0	0	0	0	0
Ridgeview	0	0	0	0	0	0	0	1	0	0	0	0
Sunrise	0	0	0	0	0	0	0	0	0	0	0	0
Touchstone	0	0	0	0	0	0	0	0	1	0	0	0
Twin Rivers	1	0	0	0	0	0	0	0	0	0	0	0
Woodinville	0	0	0	0	0	0	0	0	0	0	0	0
Echo Glen	1	1	2	0	8	0	0	0	4	1	0	0
Green Hill	2	0	1	0	1	5	0	2	2	0	0	0
Naselle	1	0	0	0	0	0	0	0	1	1	0	0
CRSC	0	0	0	0	0	0	0	0	0	0	0	0
<b>Total:</b>	<b>5</b>	<b>1</b>	<b>2</b>	<b>0</b>	<b>9</b>	<b>5</b>	<b>0</b>	<b>3</b>	<b>8</b>	<b>2</b>	<b>0</b>	<b>0</b>

**Comparative Data Analysis:**

- **Youth-on-Youth non-consensual sexual act allegations** are rare, as are investigations resulting in substantiated findings. During the period 2016-2018 there were three allegations with one substantiated in 2017 (Table 1).

- **Youth-on-youth abusive sexual contact allegations** increased from 2016 to 2017, and again from 2017 to 2018. However, the overall percentage of *substantiated* allegations of youth-on-youth abusive sexual contact dropped by more than half from 2017 to 2018 (Table 2). The increase in allegations appears to be a combination of the following:
  - Third party reports from residents that were repeating something they heard (typically a rumor) but could not provide dates, times, locations or victims.
  - There were many allegations of abusive sexual contact that, upon investigation, actually did not meet the federal definition.
  - Several institution residents, within the same couple of units, reported as the alleged victim one week and were reported as the alleged perpetrator the following week. Administrative investigations reveal that a percentage of these allegations were deliberate attempts to get others in trouble by making false allegations.
- **Staff Sexual Misconduct allegations** increased each year during the period 2016-2018. However, the percentage of *substantiated* allegations dropped significantly from 38% in 2016 to 0% in 2017, and 8% in 2018. The drop can be attributed, in part, to alleged resident victims and 3<sup>rd</sup> party reporters making blanket accusations that provided little, if any, details (date and time of incident, alleged victim(s), alleged witness(s), location of incident).
- **Institutions** account for more than 90% of all allegations with the larger institutions, Green Hill School and Echo Glen Children's Center, having the most.
- **Community Facilities** typically have minimal allegations of any kind of sexual victimization however; in 2018 there was a substantial increase in allegations of Staff Sexual Misconduct.
- In 2018, there were twelve total allegations of sexual victimization in community facilities. Ten of the twelve were allegations of Staff Sexual Misconduct with one of the ten substantiated. Three community facilities had no allegations of Staff Sexual Misconduct.
- In 2017, only one of the eight community facilities had an allegation of sexual victimization; it was a youth-to-youth incident that was unfounded.

In 2016, there were five total allegations of sexual victimization in community facilities. Three of the five were allegations of Staff Sexual Misconduct with one of the three substantiated. Four community facilities had no allegations of sexual victimization.

### 2018 Agency Actions

- Development and statewide delivery of three-hour staff refresher training, with a focus on detecting potential abuse through red flag behaviors.
- Four facilities completed federal PREA audits.
- Quarterly PREA compliance manager meetings focusing on lessons learned during facility audits throughout the year and evolving PREA interpretations.
- Completed upgrades of the remaining facilities' video surveillance systems including the replacement of cameras, and/or the installation of additional cameras, and the ability to monitor many cameras from one location.
- Information Technology enhancements enabling a broader range of data collection necessary for more detailed reporting.
- Completed approximately 480 staff nationwide fingerprint background checks (an additional 485 in late 2017) in response to a 2017 audit that revealed the intent of the PREA standard is for background checks to include national fingerprint checks.

Juvenile Rehabilitation is committed to maintaining zero tolerance facilities that provide safe, healthy, non-sexualized environments where residents are free from sexual abuse and sexual harassment. JR fulfills this commitment by constantly assessing policies, procedures, data, audits, and training and education.



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Date

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